

Message Text

CONFIDENTIAL

PAGE 01 USUN N 00927 01 OF 02 152201Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 ARA-10 EA-10 NEA-10
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
NSC-05 PA-01 SP-02 SS-15 USIA-06 ACDA-12 HA-05
TRSE-00 /132 W
-----127215 152219Z /72

R 152101Z MAR 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 0057
INFO AMEMBASSY BONN
AMEMBASSY DAR ES SALAAM
AMEMBASSY GABORONE
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY LUSAKA
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMCONSUL CAPE TOWN

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 00927

CAPE TOWN FOR EMBASSY

E.O.11652: GDS
TAGS: PORG, UNSC, RH
SUBJECT: RHODESIA: NEGOTIATIONS ON SECURITY COUNCIL
RESOLUTION

REF: A. USUN 902, B. STATE 64843

1. AS AGREED AT WESTERN FIVE MEETING PREVIOUS DAY, AMB MCHENRY CONTACTED SALIM (TANZANIA) AND JAIPAL (INDIA) MORNING OF MARCH 14 TO DISCUSS POSSIBILITY OF MODIFYING AFRICAN TEXT TO MAKE IT ACCEPTABLE TO ALL SC MEMBERS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00927 01 OF 02 152201Z

(EFFORTS TO GET IN TOUCH WITH NIGERIAN AMB HARRIMAN WERE UNSUCCESSFUL UNTIL A CHANCE CORRIDOR CONVERSATION LATER IN THE DAY.) HE REPORTED ON RESULTS OF HIS EFFORTS AT WESTERN FIVE MEETING AT NOON.

2. MCHENRY REPORTED THAT HE HAD FOUND BOTH JAIPAL AND SALIM AMENABLE TO NEGOTIATING CHANGES TO PARA 3 OF THE

NON-ALIGNED RESOLUTION. THEY HAD SUGGESTED SOME POSSIBILITIES AND ALSO SEEMED OPEN TO CHANGES IN SUBSEQUENT PARAS. HOWEVER, BOTH SALIM AND JAIPAL HAD MADE CLEAR THAT STICKING POINT WAS PARA 2, AND THAT AFRICAN GROUP WOULD NOT AGREE TO REPLACE "UNACCEPTABLE" WITH WESTERN-SUGGESTED TERMS SUCH AS "INADEQUATE".

3. MCHENRY THEN PRESENTED TO FIVE DEPT'S SUGGESTED REVISION OF PARA 2 CONTAINED STATE 64843, EXPLAINING, HOWEVER, THAT HE HAD NOT RPT NOT PUT FORWARD THIS WORDING TO JAIPAL AND SALIM. AMB YOUNG POINTED OUT THAT "BAIT" TO AFRICANS TO ACCEPT THIS LANGUAGE, ALONG WITH OTHER NECESSARY CHANGES (WHICH APPEARED NEGOTIABLE), WOULD BE FIVE WESTERN VOTES FOR RESOLUTION. RICHARD, HOWEVER, STATED THAT UK COULD NOT VOTE FOR THE US-SUGGESTED REVISION. MURRAY (UK) ARGUED THAT THIS WORDING WAS TANTAMOUNT TO SAYING THE SALISBURY AGREEMENT WAS ILLEGAL AND UNACCEPTABLE, SINCE UK HAD BEEN CONTENDING THAT "AS OF NOW" THE AGREEMENT DOES NOT PROVIDE FOR GENUINE MAJORITY RULE. RICHARD SAID THAT UK COULD NOT AGREE TO USE OF WORD "UNACCEPTABLE".

4. BARTON (CANADA) WONDERED WHETHER, EVEN IF PARA 2 NOT NEGOTIABLE, COMMON GROUND COULD NOT BE FOUND WITH AFRICANS ON OTHER PROVISIONS. IT WAS AGREED, HOWEVER, THAT THERE WOULD BE NO INCENTIVE FOR AFRICANS TO MAKE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 00927 01 OF 02 152201Z

CHANGES IF THIS WOULD NOT ACHIEVE WESTERN SUPPORT FOR RESOLUTION. SINCE DISCUSSION UNDERSCORED UK INABILITY TO ACCEPT PARA 2 IN ANY FORM PALATABLE TO THE AFRICAN GROUP, FIVE AGREED THAT FURTHER NEGOTIATIONS WOULD BE FRUITLESS AND THAT QUICK CONCLUSION OF SC CONSIDERATION AT TUESDAY'S SESSION WAS DESIRABLE.

5. VON WECHMAR (FRG) EMPHASIZED IMPORTANCE OF MAINTAINING SOLIDARITY OF FIVE, EVEN THOUGH SOME COULD ACCEPT MORE IN RESOLUTION THAN COULD UK. HE URGED JOINT ABSTENTION EVEN IN EVENT OF PARA BY PARA VOTING. ALL AGREED THEY WOULD ABSTAIN ON RESOLUTION AS WELL AS IN ANY PARA BY PARA VOTE, RICHARD NOTING UK DID SO (RATHER THAN VETO) ONLY WITH UTMOST RELUCTANCE.

6. COMMENT: AS CONSULTATIONS ON RESOLUTION PROCEEDED, THE WORD "UNACCEPTABLE" SEEMED TO TAKE ON A SPECIAL AURA GIVING IT A SIGNIFICANCE BEYOND THE MEANING OF THE WORD ITSELF. (SITUATION VERY REMINISCENT OF CERTAIN STAGES OF MIDDLE EAST PEACE EFFORTS.) IT ULTIMATELY BECAME CLEAR THAT AFRICANS COULD AGREE TO NO LANGUAGE THAT OMITTED THIS WORD AND BRITISH COULD NOT AGREE TO ANY

WORDING THAT INCLUDED IT. ONCE THAT WAS ESTABLISHED, IT ENDED ANY HOPE FOR RESOLUTION TEXT THAT ALL SC MEMBERS COULD SUPPORT. BRITISH HAD OBVIOUSLY CONCLUDED THAT, REGARDLESS OF WHAT RESOLUTION ACTUALLY SAID, ANYTHING THAT USED WORD "UNACCEPTABLE" WOULD BE WIDELY INTERPRETED IN UK AS CALLING SALISBURY AGREEMENT "UNACCEPTABLE". ON

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USUN N 00927 02 OF 02 152157Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 ARA-10 EA-10 NEA-10
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
NSC-05 PA-01 SP-02 SS-15 USIA-06 TRSE-00 ACDA-12
HA-05 /132 W
-----127034 152219Z /72

R 152101Z MAR 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 0058
INFO AMEMBASSY BONN
AMEMBASSY DAR ES SALAAM
AMEMBASSY GABORONE
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY LUSAKA
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMCONSUL CAPE TOWN

C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 00927

CAPE TOWN FOR EMBASSY

OTHER HAND, THIS WAS MILDEST TERMINOLOGY THAT AFRICANS WERE PREPARED TO USE. END COMMENT. YOUNG

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptoning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENTS, NEGOTIATIONS, NONALIGNED NATIONS MEETINGS, AMENDMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 15 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN00927
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780115-1059
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780363/aaaacbkp.tel
Line Count: 162
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: e1354bc6-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 USUN NEW YORK 902, 78 STATE 64843
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3317380
Secure: OPEN
Status: NATIVE
Subject: RHODESIA: NEGOTIATIONS ON SECURITY COUNCIL RESOLUTION
TAGS: PORG, RH, UNSC
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/e1354bc6-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014